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attend



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET

COVER SHEET

Number of Pages (excluding cover sheet): 7 Date: 8/9

To:

Name:

Carol Rasco

Address:

Telephone:

FAX Number:

456-2078

From:

Name:

JOSEPH FIRSCHEIN

Address:

725 17TH STREET, N.W.

WASHINGTON, D.C. 20503

Telephone:

(202) 395-4610

FAX Number:

(202) 395-1307

Time:

SPECIAL INSTRUCTIONS:

Attached memo from Chris Edley, with background info for today's Interagency Council on the Homebu meeting. We are also sending a hardcopy.



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

August 9, 1994

MEMORANDUM FOR: CAROL RASCO
SECRETARY HENRY CISNEROS
SECRETARY DONNA SHALALA
SECRETARY JESSE BROWN

FROM: Christopher Edley, Jr. *CEJ*

SUBJECT: Budget Background for Interagency Council on the Homeless Meeting

As background for today's Interagency Council on the Homeless meeting, the following provides information on the President's FY 1995 homeless budget request and appropriations action to date. The attached table provides additional information on the funding level of homeless assistance programs within each agency.

I. CLINTON ADMINISTRATION HIGH PRIORITY ON HOMELESSNESS

The Clinton Administration's high priority on addressing the needs of homeless families and individuals is clearly shown in the President's budget requests in FY 1994 and 1995. The following are highlights:

- **FY 94 Budget Funding Increase.** The Clinton FY 94 budget proposed more than \$1.4 billion (+34 percent over FY 93). Congress provided more than \$1.3 billion (+25 percent over FY 93).
- **FY 95 President's Budget Funding Increase.** The FY 95 President's budget requested over \$2.1 billion for all Federal homeless spending -- an increase of approximately 60 percent over FY 1994 and double FY 93. This is the most ever requested for targeted homeless assistance. For HUD alone, the President's budget proposed \$1.764 billion -- a \$942 million increase over the FY 94 HUD enacted level (more than double the 1994 level).
- **Components of HUD Funding.** HUD's FY 95 budget funding included three key components:
 - \$1.12 billion to reorganize HUD McKinney Act programs. Funds would be initially allocated by formula to communities with a comprehensive plan prepared by the locality. The plan would show the link to mainstream

programs and partnership with local providers. In the Housing authorization bill now pending on the Hill, the House and Senate have accepted key elements of this proposed consolidation.

- \$514 million for 15,000 Section 8 rental vouchers for homeless families. This voucher funding would provide a vital link to permanent housing in the continuum of care.
- \$130 million to continue the Emergency Food and Shelter Program administered by FEMA.
- **Other Increases.** Other agencies with targeted homeless funding increases in the FY 95 President's budget include Education, USDA (Food and Consumer Service), and Veterans Affairs. Although HHS and DoL targeted homeless funding decreased slightly, the budget supported linking funding of homeless training and health needs with mainstream programs.
- **Mainstream Programs.** The above FY 95 budget increases are in addition to the mainstream Federal assistance provided through programs like Food Stamps, AFDC, and CDBG, and through surplus Federal equipment, food, and real property provided to homeless persons. In addition, the Corporation for National and Community Service is a key source of support for the Administration's homeless assistance efforts.

II. STATUS OF FY 95 CONGRESSIONAL APPROPRIATIONS ACTION

For most of the targeted homeless assistance programs, the House and Senate have completed FY 95 action and we are awaiting conference action. Although we do not have funding information on all of the homeless assistance programs, here is a run-down of key Congressional action to date:

- **House Funding Just Over President's Request.** The House provided \$2.18 billion in budget authority for both McKinney and non-McKinney assistance, \$20 million over the \$2.16 billion President's request. House funding is 62 percent over FY 94 enacted level. (President's budget was 60 percent over FY 94 enacted level).
- **Senate Funding Excludes Homeless Voucher Setaside.** The Senate provided \$1.6 billion in budget authority -- \$514 million below the President's request. The Senate decrease was due to the Senate not earmarking \$514 million for 15,000 Section 8 vouchers for homeless families. The Senate level is 22 percent above the FY 94 enacted level.
- **Progress on HUD Consolidation.** Appropriators have generally accepted HUD grant consolidation. So far, we have made less progress on efforts to consolidated HHS programs.

- Conference efforts. We are now working with the conferees to achieve the President's request funding and policy proposals. Agencies should continue to push for these priorities in their efforts with the conferees.

III. NEXT STEPS

Agencies are now in the process of developing FY 96 budget requests which will be submitted to OMB in the fall. The following issues relate to preparation of the FY 96 budget:

- FY 96 Budget Preparation. The FY 96 budget will continue to make homeless assistance a high priority. However, outlay caps will continue to put severe constraints on spending. We will all have to continue to think creatively about how to get the most from the dollars that we have.
- Performance Measures. As we consider homeless funding in the FY 96 budget and beyond, there will need to be increased focus on developing performance measures to evaluate relative performance of programs and to monitor progress. It is particularly difficult to develop such measures for the homeless assistance programs. Nevertheless, we will need to improve in this area in order to make meaningful progress towards the Administration's stated goals.
- Review of Mandatory Proposals. In addition to annually reviewing discretionary programs through the budget process, we all need to continue to review proposals on the tax side. This is particularly important given discretionary budget caps.

cc: Interagency Council on the Homeless

Attachment

TARGETED HOMELESS ASSISTANCE FUNDING BY AGENCY 1/
 (Budget Authority in Millions of Dollars)

	FY 1993	FY 1994		FY 1995		
	Enacted	Pres. Bud.	Enacted	Pres. Bud.	House Fl.	Senate Fl.
HUD:						
McKinney Act Programs	571.6	952.9	822.7	1,250.0	1,120.0	1,120.0
Non-McKinney Act Programs.....	19.1	=	=	514.2	514.2	=
HUD Total.....	590.7	952.9	822.7	1,764.2	1,634.2	1,120.0
HHS:						
McKinney Act Programs.....	135.6	135.5	140.3	98.4	142.8	140.9
Non-McKinney Act Programs.....	98.8	98.7	101.0	132.2	110.7	104.9
HHS Total.....	234.4	234.2	241.3	230.6	253.5	245.8
FEMA:						
McKinney Act Programs	129.0	123.0	130.0	—	130.0	130.0
Labor:						
McKinney Act Programs.....	12.5	12.5	12.5	5.1	12.4	5.0
Education:						
McKinney Act Programs.....	34.4	35.5	35.1	39.6	39.5	34.7
Veterans Affairs:						
McKinney Act Programs 13/.....	44.5	51.7	55.4	56.4	56.4	56.4
Non-McKinney Act Programs 13/.....	2.4	2.5	10.5	10.5	10.5	10.5
VA Total.....	46.9	54.2	65.9	66.9	66.9	66.9
USDA						
Non-McKinney Act Programs.....	32.0	32.0	40.0	50.0	40.0	40.0
Interagency Council on the Homeless						
McKinney Act Program.....	0.9	0.9	=	=	=	=
Subtotal, McKinney Act Programs.....	928.4	1,312.0	1,196.0	1,449.5	1,501.1	1,487.1
Subtotal, Non-McKinney Act Programs.....	152.4	133.2	151.5	706.9	675.4	155.4
Targeted Homeless Total	1,080.8	1,445.2	1,347.5	2,156.4	2,176.5	1,642.4

Note: This table provides agency totals only. See attached table for funding level of programs within each agency.

TARGETED HOMELESS ASSISTANCE PROGRAMS 1/
(Budget Authority in Millions of Dollars)

	FY 1993	FY 1994		FY 1995		
		Pres. Bud.	Enacted	Pres. Bud.	House Fl.	Senate Fl.
McKinney Act Programs:						
HUD:						
Supportive Housing.....	150.0	320.0	334.0	—	—	—
Shelter Plus Care.....	266.6	273.7	123.7	—	—	—
Section 8 SRO.....	105.0	107.8	150.0	—	—	—
Emergency Shelter Grants.....	50.0	51.4	115.0	—	—	—
Supplemental Assistance (SAFAH).....	—	—	—	—	—	—
Innovative Homeless Initiatives.....	—	200.0	100.0	—	—	—
Homeless Assistance Grants 2/.....	—	—	—	1,120.0	1,120.0	1,120.0
Emergency Food and Shelter 6/.....	—	—	—	130.0	—	—
Subtotal, HUD.....	571.6	952.9	822.7	1,250.0	1,120.0	1,120.0
HHS:						
Health Care for the Homeless.....	58.0	58.0	63.0	61.9	65.4	63.0
PATH Block Grant.....	29.5	29.5	29.5	29.1	29.2	29.5
Substance Abuse/Mental Illness Demo 3/...	21.4	21.4	21.4	—	21.2	21.2
Family Support Centers 4/.....	6.9	6.9	7.4	7.4	7.3	7.4
Emergency Community Services 5/.....	19.8	19.8	19.0	—	19.7	19.8
Subtotal, HHS.....	135.6	135.5	140.3	98.4	142.8	140.9
FEMA:						
Emergency Food and Shelter 6/.....	129.0	123.0	130.0	—	130.0	130.0
Labor:						
Job Training 7/.....	12.5	12.5	12.5	5.1	12.4	5.0
Veterans Reint. Project (non-add).....	(5.1)	[5.1]	[5.1]	[5.1]	[5.0]	[5.0]
Education:						
Homeless Children Education Grants.....	24.8	25.5	25.5	30.0	30.0	25.2
Adult Literacy.....	9.6	10.0	9.6	9.6	9.5	9.5
Subtotal, Education.....	34.4	35.5	35.1	39.6	39.5	34.7

TARGETED HOMELESS ASSISTANCE PROGRAMS 1/
 (Budget Authority in Millions of Dollars)

17
 08/08/94 22:41 HOUSING BRANCH 007

	FY 1993	FY 1994		FY 1995		
		Pres. Bud.	Enacted	Pres. Bud.	House Fl.	Senate Fl.
Veterans Affairs:						
Chronically Mentally Ill Veterans 13/.....	22.2	28.3	28.3	28.8	28.8	28.8
Domiciliary Care 13/.....	22.3	23.4	27.1	27.6	27.6	27.6
Subtotal, VA.....	44.5	51.7	55.4	56.4	56.4	56.4
Interagency Council on the Homeless 8/.....	0.9	0.9	=	=	=	=
Subtotal McKinney Act Programs.....	928.4	1,312.0	1,196.0	1,449.5	1,501.1	1,487.1
Non-McKinney Act Programs						
HUD: HUD-VA Supported Housing 9/.....	19.1	—	—	—	—	—
HUD: Sec. 8 Voucher Setaside 10/.....	—	—	—	—	—	—
HUD: New Sec. 8 Voucher Setaside 11/.....	—	—	—	514.2	514.2	—
HHS: Consolidated Mental Health Demos 3	—	—	—	45.2	—	—
HHS: Community Support 3/.....	24.4	24.4	24.4	—	24.2	24.2
HHS: Runaway & Homeless Youth 12/.....	35.1	35.1	36.1	68.6	40.5	36.1
HHS: Runaway Youth (Drugs).....	14.6	14.6	14.6	—	14.5	14.5
HHS: Run. Youth/Transitional Living.....	11.8	11.8	12.2	—	13.7	12.2
HHS: NIH Research on Homeless	12.9	12.8	13.7	18.4	17.9	17.9
USDA/F&CS: Soup Kitchens.....	32.0	32.0	40.0	50.0	40.0	40.0
VA: Comp. Work Therapy/TR 13/.....	0.4	0.4	0.4	0.4	0.4	0.4
VA: HUD-VA Support Housing 9, 13/.....	2.0	2.1	2.1	2.1	2.1	2.1
VA: Comprehensive Services 13/.....	=	=	8.0	8.0	8.0	8.0
Subtotal Non-McKinney Act Programs.....	152.4	133.2	151.5	706.9	675.4	155.4
Targeted Homeless Total.....	1,080.8	1,445.2	1,347.5	2,156.4	2,176.5	1,642.4

TARGETED HOMELESS ASSISTANCE PROGRAMS 1/
 (Budget Authority in Millions of Dollars)

FY 1993	FY 1994		FY 1995	
	Pres. Bud.	Enacted	Pres. Bud.	House Fl. Senate Fl.

- 1/ Table includes budget authority specifically targeted to homeless persons. It does not include an estimate of the portion of mainstream Federal assistance provided to the homeless (e.g., through programs like Food Stamps or AFDC) or the value of surplus Federal equipment, food, and real property provided to homeless individuals and families.
- 2/ FY 95 President's budget proposes a reorganization of the HUD McKinney programs under a single account.
- 3/ FY 95 President's budget proposes a new "Consolidated Mental Health Demos" account (non-McKinney). The new account would include funds previously provided under the Substance Abuse/Mental Illness Demo and the Community Support program.
- 4/ Included as a consolidated request for Family Support Discretionary Activities.
- 5/ FY 95 President's budget proposes consolidating this program into Community Services Block Grant in FY 95.
- 6/ FY 95 President's budget proposes administration of this program within HUD, instead of FEMA. The program would be funded under the "Homeless Assistance Grants" account. FY 95 House and Senate fund this in FEMA.
- 7/ FY 95 Pres. budget requests resources for the Veterans Reintegration Project within the job training demo program. In addition, the mainstream JTPA program has been modified to focus more funding on disadvantaged groups, including the homeless population.
- 8/ FY 94 VA/ HUD appropriations bill provided no separate appropriation for the Council. FY 94 Council activities will be staffed and funded within HUD, and the Council will continue as a working group of the Domestic Policy Council.
- 9/ HUD funding level represents estimated cost of 750 Section 8 rental vouchers set aside by HUD for the Dept. of Veterans Affairs to use in providing supported housing to homeless veterans with mental illness or substance abuse problems. VA funding level provides clinical support and case management in the permanent housing.
- 10/ Funding is from Section 8 vouchers set aside in 1992 for homeless persons with disabilities. The vouchers are to be used to provide rental assistance to 4,750 disabled homeless households annually for five years.
- 11/ Funding is from Section 8 rental vouchers to be set aside in FY 1995-99 for homeless persons. The vouchers are to be used to provide rental assistance to 15,000 homeless households annually for five years.
- 12/ FY 95 Pres. budget proposes consolidating the three runaway and homeless youth programs into a single authority.
- 13/ FY 95 House and Senate levels not available. Assumes FY 95 President's Budget level for House and Senate columns.

August 8, 1994

NOTE TO CAROL RASCO

From: Jeremy Ben-Ami

Re: Interagency Council on the Homeless

Here's a quick run-down on the meeting and some suggestions for your brief remarks:

The Meeting

Prior to your arrival, members will

- o get a brief tour of the Blair Shelter, learn about the program, and meet some participants and staff
- o hear from the woman whose photo is on the front of the federal plan
- o get lunch and sit down for business by 1:00.

You have seen a copy of the draft agenda for the business part of the meeting. The two prime goals are to get Council approval and "buy-in" on the implementation of the federal plan and to discuss and hopefully approve the base closure policy. We hope to get to the base closure discussion by 1:30 and will close the meeting by 2:00.

Your Remarks

My thoughts would be as follows:

- o Reiterate the new structure of the Council and its interagency nature
- o Reaffirm the President's commitment to the issue and to follow-through on the Plan
- o Mention that you hope that meeting at such a model program was interesting and energizing

I will see you at Blair Shelter after your meeting, and I am arranging for us to stay for half an hour after the meeting to see the Shelter. Let me know if you need anything else.

Interagency Council on the Homeless

FACSIMILE COVER SHEET

DATE August 4, 1994

NUMBER OF PAGES (INCLUDING COVER) 2

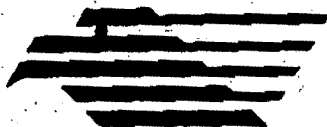
MATERIAL SENT TO: Pat Romani

FAX NUMBER: 456-2878

TELEPHONE NUMBER: 456-2216

FROM: Marsha Martin

TEL: (202) 708-1480
FAX: (202) 708-3672



Interagency Council on the Homeless

WORKING GROUP OF THE DOMESTIC POLICY COUNCIL

**BLAIR SHELTER
635 EYE STREET, N.E.
WASHINGTON, D.C.**

Tuesday, August 9, 1994

12:30 - 12:50 -- TOUR OF BLAIR SHELTER

MEETING BEGINS AT 12:50 P.M.

Handwritten notes:
12:30
2:00
Car 12

MEETING AGENDA

- I. WELCOME AND INTRODUCTIONS Secretary Henry Cisneros
- II. OPENING REMARKS Carol Rasco
- III. IMPLEMENTATION PLAN FOR Secretary Cisneros
 "PRIORITY: HOME! THE FEDERAL Secretary Donna Shalala
 TO BREAK THE CYCLE OF HOMELESSNESS" Secretary Jesse Brown
- Developing the Continuum of Care
- Improving Access to Mainstream Programs to Address Long-Term Structural Needs
- IV. TITLE V OF THE MCKINNEY ACT: DOD, HUD, HHS and GSA
 BASE CLOSURE PROPERTIES AND
 REDEVELOPMENT AUTHORITIES
- V. AGENCY INITIATIVES All members
 LEGISLATIVE AND BUDGET ISSUES
- VI. ADJOURNMENT



U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
THE SECRETARY
WASHINGTON, D.C. 20410-0001

AUG 5 1994

Honorable Carol Rasco
Assistant to the President for
Domestic Policy
The White House
Washington, DC 20500

Dear Ms. Rasco:

This is in follow-up to my letter of July 27, 1994 concerning the meeting of the full membership of the Interagency Council on the Homeless scheduled for Tuesday, August 9, 1994.

The meeting will be held at the Blair Shelter, 635 I ("Eye") Street, N.E., Washington, D.C. A tour will begin at 12:30 p.m. and the meeting will begin at 1:00 p.m. The meeting will end at 2:00 p.m. A copy of the agenda for the meeting is enclosed.

Blair Shelter is a 24-hour overnight shelter which provides employment and training opportunities and health care and substance abuse services. It will afford us an opportunity to see first-hand the work that is being done through our collaborative efforts.

Lunch will be provided by Third and Eats, a local not-for-profit restaurant/catering operation which trains and employs homeless people. The restaurant is well known both for the quality of its work with homeless people and the quality of the food it prepares and serves. The cost of the lunch will be \$10.00, which we ask that you bring with you directly to the meeting. To assist us in ensuring an accurate count, please RSVP to Romona Poole at (202) 708-1480 by noon on Monday, August 8.

The leadership of the Interagency Council on the Homeless looks forward to discussing with you the implementation of the Federal Plan to Break the Cycle of Homelessness and the other issues identified on the agenda. Please feel free to contact me or the Interagency Council staff at (202) 708-1480 if you have questions concerning the meeting.

Sincerely,

Handwritten signature of Henry G. Cisneros in cursive script.

Henry G. Cisneros

Enclosure

MEMORANDUM
OF CALL

Previous editions usable.

TO:

Pat

YOU WERE CALLED BY-- YOU WERE VISITED BY--

OF (Organization)

Jeremy

PLEASE PHONE ▶ FTS AUTOVON

WILL CALL AGAIN IS WAITING TO SEE YOU

RETURNED YOUR CALL WISHES AN APPOINTMENT

MESSAGE

*Homes mtg @
Blair Shelter
635 I St, NE*

RECEIVED BY

P2

DATE

8/1

TIME

3:30

63-110 NSN 7540-00-634-4018

STANDARD FORM 63 (Rev. 8-81)
Prescribed by GSA
FPMR (41 CFR) 101-11.6

☆ U.S.G.P.O. : 1993 342-198/80011

MEMORANDUM
OF CALL

Previous editions usable.

TO:

Pat

YOU WERE CALLED BY-- YOU WERE VISITED BY--

OF (Organization)

Jeremy

PLEASE PHONE ▶ FTS AUTOVON

WILL CALL AGAIN IS WAITING TO SEE YOU

RETURNED YOUR CALL WISHES AN APPOINTMENT

MESSAGE

*most likely
shelter
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time
and*

RECEIVED BY

P2

DATE

8/1

TIME

2:45

63-110 NSN 7540-00-634-4018

STANDARD FORM 63 (Rev. 8-81)
Prescribed by GSA
FPMR (41 CFR) 101-11.6

☆ U.S.G.P.O. : 1993 342-198/80011



U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
THE SECRETARY
WASHINGTON, D.C. 20410-0001

JUL 29 REC'D

July 27, 1994

Honorable Carol Rasco
Assistant to the President for
Domestic Policy
The White House
Washington, DC 20500

Dear Ms. Rasco:

In consultation with your scheduler, the next meeting of the Interagency Council on the Homeless has been scheduled for Tuesday, August 9, 1994. As you know, this will be the first full meeting of the Council since the release of Priority: Home! The Federal Plan to Break the Cycle of Homelessness.

The meeting will begin at 12:30 p.m. and end at 2:00 p.m. There is some interest in holding the meeting at a facility serving homeless individuals or families, affording us an opportunity to see first-hand the work that is being done through our collaborative efforts.

We expect that, following the regular order of business, lunch will be catered by Third and Eats, a local not-for-profit restaurant/catering operation which trains and employs homeless people. The restaurant is well known for the quality of their work with homeless people--and the quality of the food prepared and served. We will provide you with additional information as to the exact location for the meeting and the cost of the lunch prior to August 9.

Please be thinking of items you may want to include on the agenda.

Sincerely,


Henry G. Cisneros

THE WHITE HOUSE
OFFICE OF DOMESTIC POLICY

CAROL H. RASCO
Assistant to the President for Domestic Policy

To: _____

Draft response for POTUS
and forward to CHR by: _____

Draft response for CHR by: _____

Please reply directly to the writer
(copy to CHR) by: _____

Please advise by: _____

Let's discuss: _____

For your information: _____

Reply using form code: _____

File: _____

Send copy to (original to CHR): _____

Schedule ? : Accept Pending Regret .

Designee to attend: _____

Remarks: On CHR Schedule

Interagency Council on the Homeless

FACSIMILE COVER SHEET

DATE July 26, 1994

NUMBER OF PAGES (INCLUDING COVER) 2

MATERIAL SENT TO: Pat Romani

FAX NUMBER: 456-2878

TELEPHONE NUMBER: 456-2216

FROM: Marsha Martin

TEL: (202) 708-1480

FAX: (202) 708-3672



U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
THE SECRETARY
WASHINGTON, D.C. 20410-0001

July 27, 1994

Honorable Carol Rasco
Assistant to the President for
Domestic Policy
The White House
Washington, DC 20500

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Please be thinking of items you may want to include on the agenda.

Sincerely,

Handwritten signature of Henry G. Cisneros in cursive script.

Henry G. Cisneros